

DEFENCE FOI 377/24/25

STATEMENT OF REASONS UNDER THE FREEDOM OF INFORMATION ACT 1982

1.	I refer to the request by (the applicant), for access to the following documents under the <i>Freedom of Information Act 1982</i> (Cth) (FOI Act):
	All documentation (briefing, emails etc including any invitation) associated with Australian embassy attendance and representation at a King's Cup rowing ceremony held in the Netherlands in October 2024.

FOI decision maker

6. I am the authorised officer pursuant to section 23 of the FOI Act to make a decision on this FOI request.

Documents identified

7. I have identified three documents as falling within the scope of the request.

Exclusions

8. Mobile telephone numbers contained in documents that fall within the scope of the FOI request, duplicates of documents, and documents sent to or from the applicant are excluded from this request. Defence has only considered final versions of documents.

Decision

- 9. I have decided to:
 - a. partially release the documents in accordance with section 22 of the FOI Act on the grounds that the deleted material is considered exempt under section 22
 Access to edited copies with exempt or irrelevant matter deleted, and section 47E [Public interest conditional exemptions certain operations of agencies] and 47F [Public interest conditional exemptions personal privacy] of the FOI Act; and
 - b. remove irrelevant material in accordance with section 22 of the FOI Act.

Material taken into account

- 10. In making my decision, I have had regard to:
 - a. the terms of the request;
 - b. the content of the identified documents in issue;
 - c. relevant provisions of the FOI Act;
 - d. the Guidelines published by the Office of the Australian Information Commissioner under section 93A of the FOI Act (the Guidelines); and
 - e. consultation with a foreign government in accordance with section 15(7) of the FOI Act.

REASONS FOR DECISION

Section 22 – Access to edited copies with exempt or irrelevant matter deleted

- 11. Section 22 of the FOI Act permits an agency to prepare and provide an edited copy of a document where the agency has decided to refuse access to an exempt document or that to give access to a document would disclose information that would reasonably be regarded as irrelevant to the request for access.
- 12. The documents identified as being released in part contain exempt and irrelevant material on an out-of-scope topic that does not relate to the request.
- 13. I am satisfied that it is reasonably practicable to remove the exempt and irrelevant material and release the documents to you in an edited form.

Section 47E – Public interest conditional exemptions – certain operations of agencies

- 14. Section 47E(c) of the FOI Act states:
 - A document is conditionally exempt if its disclosure under this Act would, or could reasonably be expected to, do any of the following:
 - (c) have a substantial adverse effect on the management or assessment of personnel by the Commonwealth or by an agency

15. The Guidelines provide, at paragraph 6.102, that:

Where the document relates to the agency's policies and practices in relation to to the assessment and management of personnel, the decision maker must address both elements of the conditional exemption in s 47E(c), namely, that:

- an effect would reasonably be expected following disclosure
- the expected effect would be both substantial and adverse.
- 16. The documents contain the names and contact details of Defence personnel below Senior Executive Service (SES) level. These names and contact details are not publicly available and disclosure could reasonably be expected to have an adverse effect on the health and wellbeing of these individuals.
- 17. I am satisfied there is a reasonable expectation that the names and contact details of Defence personnel could be used inappropriately, in a manner which adversely affects the health, wellbeing and work of those individuals. Disclosure of names, email addresses and phone numbers could, therefore, reasonably be expected to substantially adversely impact the staff management function of Defence in maintaining workplace health and safety standards.
- 18. Accordingly, I am satisfied that the information is conditionally exempt under section 47E(c) of the FOI Act.

Section 47F – Public interest conditional exemptions - personal privacy

19. Section 47F(1) of the FOI Act states:

A document is conditionally exempt if its disclosure under this Act would involve the unreasonable disclosure of personal information about any person (including a deceased person).

- 20. The FOI Act shares the same definition of 'personal information' as the *Privacy Act* 1988 (Cth). The Guidelines provide that:
 - 6.123 Personal information means information or an opinion about an identified individual, or an individual who is reasonably identifiable:
 - (a) whether the information or opinion is true or not; and
 - (b) whether the information or opinion is recorded in a material form or not.
- 21. I found that the documents contain personal information of third parties. This includes their names, email addresses, physical addresses and titles which would reasonably identify the third parties.
- 22. In my assessment of whether the disclosure of personal information is unreasonable, I considered the following factors in accordance with section 47F(2):
 - a. the extent to which the information is well known;

- b. whether the person to whom the information relates is known to be (or to have been) associated with the matters dealt with in the document;
- c. the availability of the information from publicly accessible sources; and
- d. the effect the release of the personal information could reasonably have on the third party.
- 23. I found that the specific personal information listed is not well known, individuals whose personal information is contained in the documents are not widely known to be associated with the matters dealt with in the document and the information is not readily available from publicly accessible sources.
- 24. Accordingly, I am satisfied that the information is conditionally exempt under section 47F of the FOI Act.

Public interest considerations - sections 47E and 47F

25. Section 11A(5) of the FOI Act states:

The agency or Minister must give the person access to the document if it is conditionally exempt at a particular time unless (in the circumstances) access to the document at that time would, on balance, be contrary to the public interest.

- 26. I have considered the factors favouring disclosure as set out in section 11B(3) [factors favouring access] of the FOI Act. The relevant factors being whether access to the document would:
 - (a) promote the objects of this Act (including all the matters set out in sections 3 and 3A);
 - (b) inform debate on a matter of public importance;
 - (c) promote effective oversight of public expenditure.
- 27. In my view, disclosure of this information would not increase public participation in the Defence process (section 3(2)(a) of the FOI Act), nor would it increase scrutiny or discussion of Defence activities (section 3(2)(b) of the FOI Act).
- 28. Paragraph 6.233 of the Guidelines specifies a non-exhaustive list of public interest factors against disclosure. The factors I find particularly relevant to this request are that release of this information could reasonably be expected to prejudice:
 - the protection of an individual's right to privacy;
 - the interests of an individual or a group of individuals; and
 - the management and personnel management function of an agency.
- 29. It is in the public interest that Defence efficiently and productively operates with regard for the health and wellbeing of its personnel. As I have established above, the release of the names and direct contact details of Defence personnel can reasonably be expected to prejudice the management and personnel management functions of

Defence. Existing communication channels and processes enable efficient and appropriate liaison with the public. The direct contact details of Defence personnel should, therefore, not be disclosed, as the public interest against their disclosure outweighs the public interest in their release.

- 30. While I consider that release of the exempt material may be of some interest to the applicant, I consider the public interest is better served in protecting the specific material from disclosure.
- 31. I have not taken any of the factors listed in section 11B(4) [irrelevant factors] of the FOI Act into account when making this decision.
- 32. I am satisfied, based on the above particulars, the public interest factors against disclosure outweigh the factors for disclosure, and that, on balance, it is against the public interest to release the information to you. Accordingly, I find that the information is exempt under sections 47E and 47F of the FOI Act.

Accredited Decision Maker Defence People Group Department of Defence 7 February 2025